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CITY OF LYNN, MASSACHUSETTS

# LYNN CITY COUNCIL

## 2022-2023

| | |
|---|---|
| Ward One | **Wayne A. Lozzi** |
| Ward Two | **Richard B. Starbard** |
| Ward Three | **Constantino Alinsug** |
| Ward Four | **Richard C. Colucci** |
| Ward Five | **Dianna M. Chakoutis** |
| Ward Six | **Frederick W. Hogan** |
| Ward Seven | **John M. Walsh, Jr., President** |

| | |
|---|---|
| At- Large | **Buzzy Barton, Vice President** |
| At-Large | **Brian M. Field** |
| At-Large | **Brian P. LaPierre** |
| At-Large | **Hong L. Net** |

## LYNN CITY COUNCIL MEETINGS – JUNE 28, 2022

## COUNCIL CHAMBERS

| | |
|---|---|
| 4:50 p.m. | Public Property and Parks Committee |
| 5:00 p.m. | Licensing Committee |
| 5:15 p.m. | Ways and Means Committee |
| **5:30 p.m.** | **Lynn City Council Meeting** |

/tcy

Lynn City Council, 3 City Hall Square, Room 408, Lynn, MA 01901
(781) 586-6740 - tyoung@lynnma.gov

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At-Large Hong L. Net

## PUBLIC PROPERTY AND PARKS COMMITTEE AGENDA
## TUESDAY, JUNE 28, 2022
## 4:50 P.M. – COUNCIL CHAMBERS

1. **Request from MASSHIRE – North Shore Career Center to use the City Hall Foyer on September 14, 2022 from 10:00 a.m. – 2:00 p.m.**

2. **OTHER BUSINESS**

/tcy

Lynn City Council, 3 City Hall Square, Room 408, Lynn, MA 01901
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| At-Large | Brian P. LaPierre |
| At-Large | Hong L. Net |

## LICENSING COMMITTEE AGENDA
## TUESDAY, JUNE 28, 2022
## 5:00 P.M. – COUNCIL CHAMBERS

## EXTENDED HOUR/24 HOUR LICENSE - PUBLIC HEARINGS:

Public Hearing on the following new and renewal requests for Extended Hours and 24 Hour Licenses:

| | | | |
|---|---|---|---|
| *60* | *Boston St* | *McDonalds* | *Drive Thru 24 Hours* |
| *65* | *Boston St* | *CVS Pharmacy* | *24/7 Days a week* |
| *80* | *Boston St* | *Dunkin Donuts* | *24/7 Days a week* |
| *108* | *Boston St* | *Burger King* | *Sun-Wed 6am-1am/Thurs-Sat 6am-2am* |
| *116* | *Boston St* | *Wendy's* | *Drive Thru till 4am* |
| *122* | *Boston St* | *Boston Shell* | *Gas Station & Kiosk till 12am* |
| *124* | *Boston St* | *Taco Bell* | *7am-1am (with stipulations)* |
| *124* | *Broad St* | *George's Roast Beef* | *Mon-Sat 10:30am-2am/Sun 12pm-2am* |
| *512* | *Chestnut St* | *Lynn Mobile* | *5am-2am (7 Days a week)* |
| *668* | *Chestnut St* | *Cumberland Farms* | *24 Hours (7 Days a week)* |
| *15-2/3* | *Joyce St* | *Gopuff* | *24 Hours (7 Days a week ) **(NEW)*** |
| *120-122* | *Liberty St* | *Speedway* | *24/7 Days a week* |
| *3* | *Lynnfield St* | *7-11* | *24/7 Days a week* |
| *364* | *Lynnway* | *Dunkin Donuts* | *24/7 Days a week* |
| *377* | *Lynnway* | *Wendy's* | *9am-2am (Fast food drive thru service)* |
| *525* | *Lynnway* | *Gulf* | *24/7 Days a week* |
| *535* | *Lynnway* | *Lynnway Shell 24 /7 Days a week* | |
| *567* | *Lynnway* | *McDonald's* | *5am-12am Dining Rm/ Drive Thru 24/7* |
| *16* | *Market Sq* | *Guatemala Restaurant* | *5am-2am (7 Days a week)* |
| *17* | *Market Sq* | *People's Choice* | *6am-1:30am (7 Days a week)* |
| *50* | *Western Ave* | *7-11* | *24/7 Days a week* |
| *707* | *Western Ave* | *Domino's Pizza* | *10am-3am (7 Days a week)* |
| *969* | *Western Ave* | *AL Prime Energy* | *24/7 Days a week* |
| *341* | *Union St* | *Domino's Pizza* | *10am-3am (7 Days a week)* |

## CANNING:

West Lynn Little League (Adults Only) – June 24, 25, 26, 2022

## OTHER BUSINESS

/tcy

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CITY OF LYNN, MASSACHUSETTS

# LYNN CITY COUNCIL

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## WAYS AND MEANS COMMITTEE AGENDA
## TUESDAY, JUNE 28, 2022
## 5:15 P.M. – COUNCIL CHAMBERS

1. Financial Transfers

2. **ORDERED** that pursuant to Massachusetts General Laws Chapter 44, Section 53A½ the City of Lynn hereby accepts a gift of a baby grand piano from Mr. John Oladayiye. Further ordered that the Comptroller's Office is hereby authorized to take any actions necessary to effectuate the purpose of said gift.

3. **OTHER BUSINESS**

/tcy

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# COUNCIL AGENDA
# JUNE 28, 2022
# 5:30 P.M. - COUNCIL CHAMBERS

Roll Call
Moment of Silence
Pledge of Allegiance

## COMMUNICATIONS:

## PUBLIC HEARINGS:

Public Hearing – The City of Lynn hereby accepts the provisions of Massachusetts General Laws Chapter 44, §55C permitting the creation of a City of Lynn Affordable Housing Trust Fund.

Public Hearing on the city's Annual Action Plan, including the use of the Department of Housing and Urban Development Appropriations for the Community Development Block Grant, the HOME Investment Partnership Grant and the Emergency Solutions Grant.

Public Hearing - Repeal Chapter 75, Acts of 1994 and to designate a Port Area for the City of Lynn for all Purposes.

## PUBLIC HEARINGS TO BE SET DOWN:

## COMMITTEES:

### 4:50 p.m. – Public Property and Parks Committee

1. **Request from MASSHIRE – North Shore Career Center to use the City Hall Foyer on September 14, 2022 from 10:00 a.m. – 2:00 p.m.**

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### 5:00 p.m. – Licensing Committee

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**CANNING:**
West Lynn Little League (Adults Only) – June 24, 25, 26, 2022
**OTHER BUSINESS**

**5:15 P.M. – Ways and Means Committee**
Financial Transfers

**ORDERED** that pursuant to Massachusetts General Laws Chapter 44, Section 53A½ the City of Lynn hereby accepts a gift of a baby grand piano from Mr. John Oladayiye. Further ordered that the Comptroller's Office is hereby authorized to take any actions necessary to effectuate the purpose of said gift.
**OTHER BUSINESS**

## OLD BUSINESS:

## NEW BUSINESS:
## RESOLUTION / WALSH

A RESOLUTION THAT THE CITY OF LYNN FILE AND ACCEPT GRANTS WITH AND FROM THE COMMONWEALTH OF MASSACHUSETTS, EXECUTIVE OFFICE OF ENERGY AND ENVIRONMENTAL AFFAIRS FOR THE PARKLAND ACQUISITIONS AND RENOVATIONS FOR COMMUNITIES PROGRAM FOR IMPROVEMENTS TO BARRY PARK.

Whereas: Barry Park is a treasured community wide asset and the improvements to this recreational area are a City priority as evidenced by the most recent Open Space and Recreation Plan; and

Whereas: Barry Park is dedicated to park and recreation purposes under M.G.L. Chapter 45, Section 14; and

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Whereas: Barry Park's ultimate restoration, guided in principle by both user and neighborhood requests and/or the City's Open Space and Recreation Plan, will greatly enhance this facility by replacing the dilapidated and hazardous existing playground at the north end of the park. The playground surfacing does not comply with the Americans with Disabilities Act and does not offer adequate fall protection. The City would like to remove the existing deteriorated play structures, benches, paths and playground surfacing replace them with new, accessible features that highlight Universal Design.

Whereas: The overall costs and fiscal budget constraints prevented the City from proceeding forward with the implementation of this project; and

Whereas: The project was viewed as a series of phases to be implemented over time, by priority, as fiscal resources become available, with intention of securing grant funding, when and if available, to assist in this effort; and

Whereas: The Executive Office of Energy and Environmental Affairs (EOEEA) is offering reimbursable grants to cities and towns to support the preservation and restoration of urban parks through the Parkland Acquisitions and Renovations for Communities grant program (301CMR 5.00); and

Whereas: This phase of the Barry Park Improvements Project will cost a total of $580,000 and the city has allowed $580,000 in funds to secure a PARC Grant award of $400,000 for the design and construction of improvements to Barry Park.

# NOW, THEREFORE, BE IT

1. That the mayor be and is hereby authorized to file and accept grants from the Executive Office of Energy and Environmental Affairs.

2. That the mayor be and is hereby authorized to take such actions as are necessary to carry out the terms, purposes and conditions of this grant to be administered by the Office of Economic and Community Development.

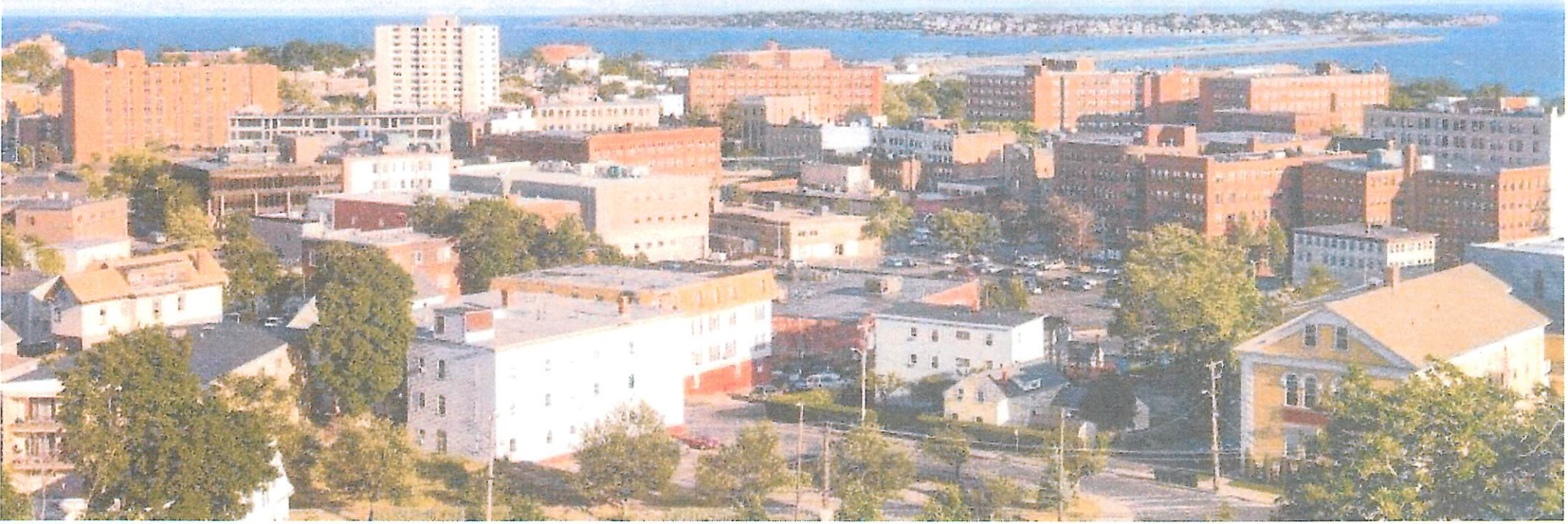
3. That this resolution shall take effect upon passage.

Power Point Presentation / Hazardous Mitigation Plan

Power Point Presentation / Chris Gomez, Director of Elder Services
Re: Results on a Recent Assessment from Lynn Residents aged 60+

# Lynn Hazards Mitigation Planning - 2021 Update

## City Council Meeting – June 28, 2022



# Hazard Mitigation Update Project Team

| | |
|---|---|
| • Aaron Clausen | Principal Planning Director, Planning Department |
| • Jim Cowdell | Executive Director, EDIC |
| • Bill Bochnak | Project Coordinator, EDIC |
| • Andrew J. Hall | Commissioner, DPW |
| • Dan O'Neill | Executive Director, Lynn Water & Sewer Commission |
| • Anthony Marino | Chief Engineer, Lynn Water & Sewer Commission |
| • RaeAnna Hughes | Engineer, Lynn Water & Sewer Commission |
| • Joseph Smart | Deputy Building Commissioner, Inspectional Services |
| • Michele Desmarais | Director, Public Health |
| • Kevin Phipps | Lieutenant, Office of Emergency Management |
| • Richard Downey | Lieutenant, Office of Emergency Management |
| • Hank Olbash | Seaport Landing Marina Manager |
| • Stephen Archer | Chief, Fire Department |
| • Chris Reddy | Chief, Police Department |
| • Eda Matchak | Community Development Facility Manager |

# Hazard Mitigation Planning

The Federal Disaster Mitigation Act of 2000 requires communities to adopt a Hazard Mitigation Plan to be eligible for FEMA mitigation grants.

This 2021 Plan will meet FEMA's requirements and make the city eligible for FEMA mitigation project grants

Take advantage of available FEMA funding (BRIC & FMA grants)



Photo credit: North of Boston CVB

# Hazard Mitigation Planning

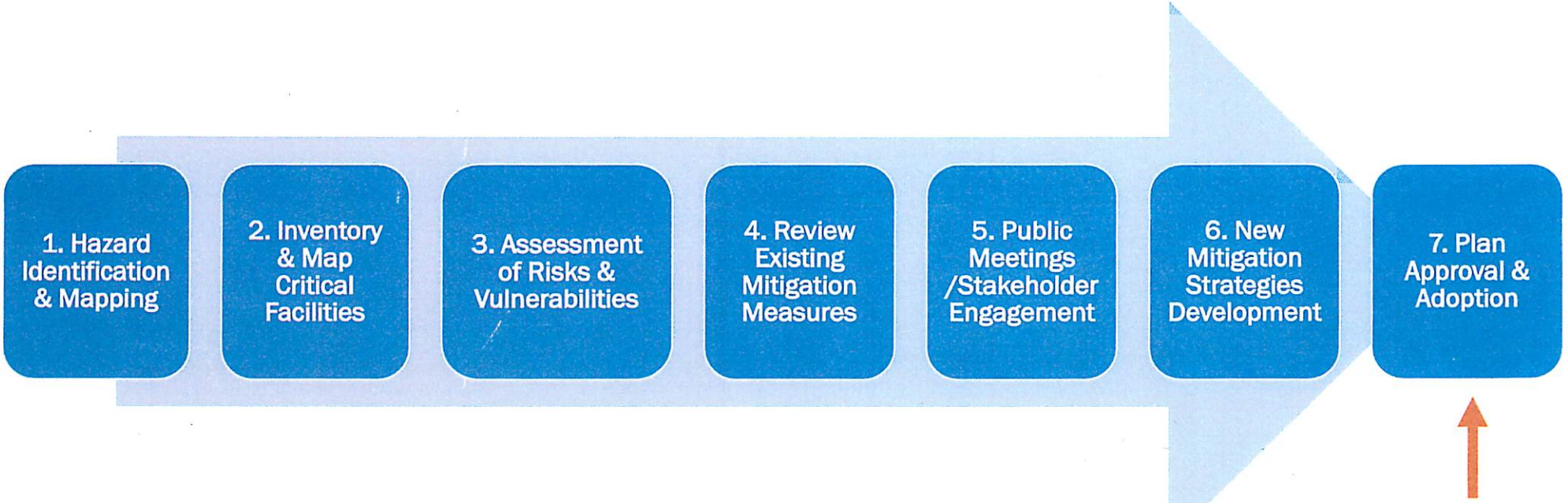
- Flooding
- Winter storms, snow and ice
- Brush fires
- Earthquakes, landslides
- Extreme temperatures
- Drought
- High winds, hurricanes, tornadoes
- Climate impacts

*NOT an Emergency Response Plan*

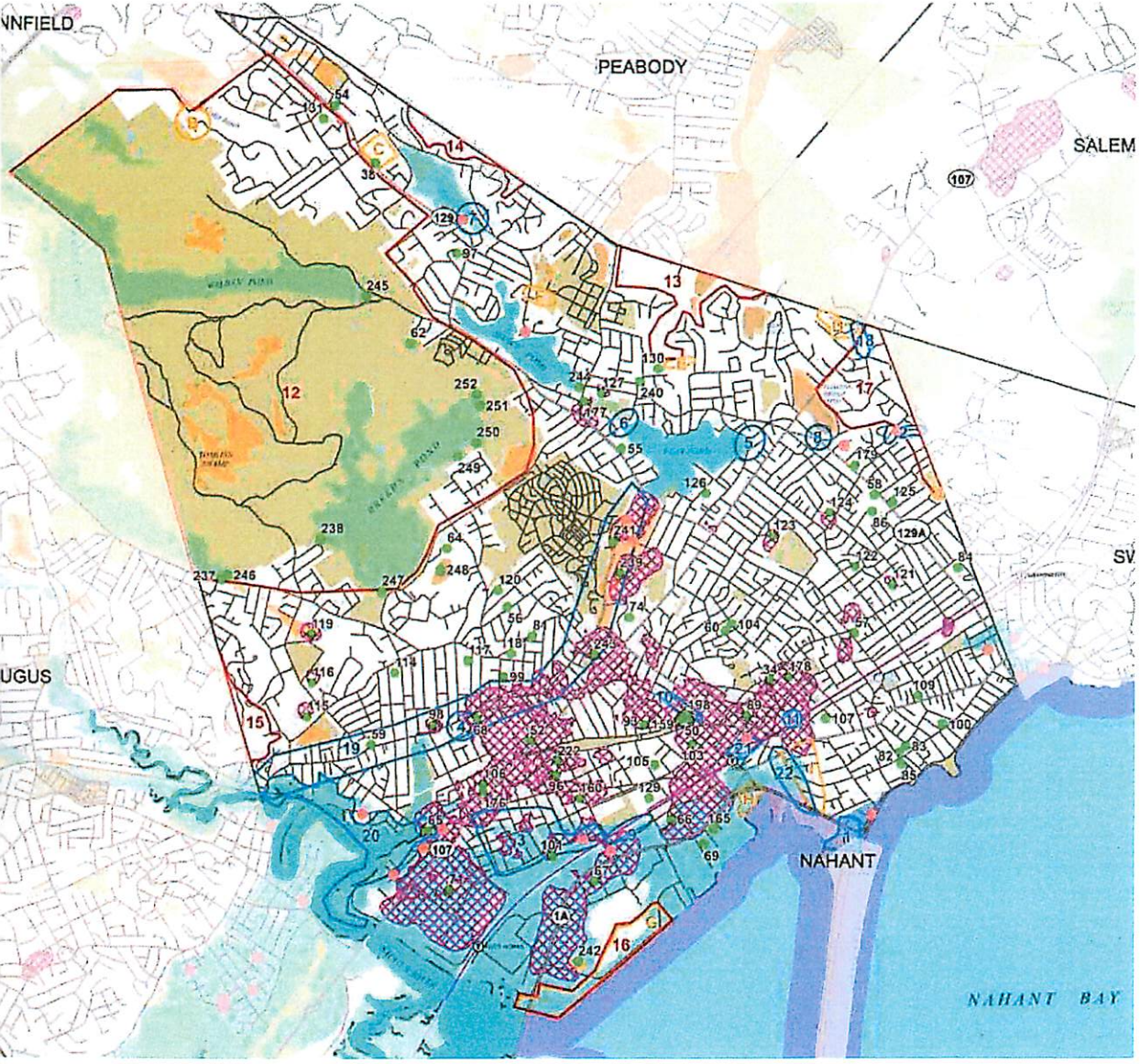


Photo credit: City of Lynn

# HMP Development Steps




*We are here! Plan approved by FEMA, pending City Council adoption.*




# Hazard Identification & Mapping

- Critical Infrastructure
- Flood Zones
- Historic Flooding
- Fire Risk

**Sites**

- Critical Infrastructure Sites*
- Repetitive Loss Sites

* See details in separate table

**Climate Risks**

- Hot Spots*

**Type**

- Brush Fire
- Flooding
- Other

- Water Bodies
- Train Stations
- Commuter Rail Lines
- Trains

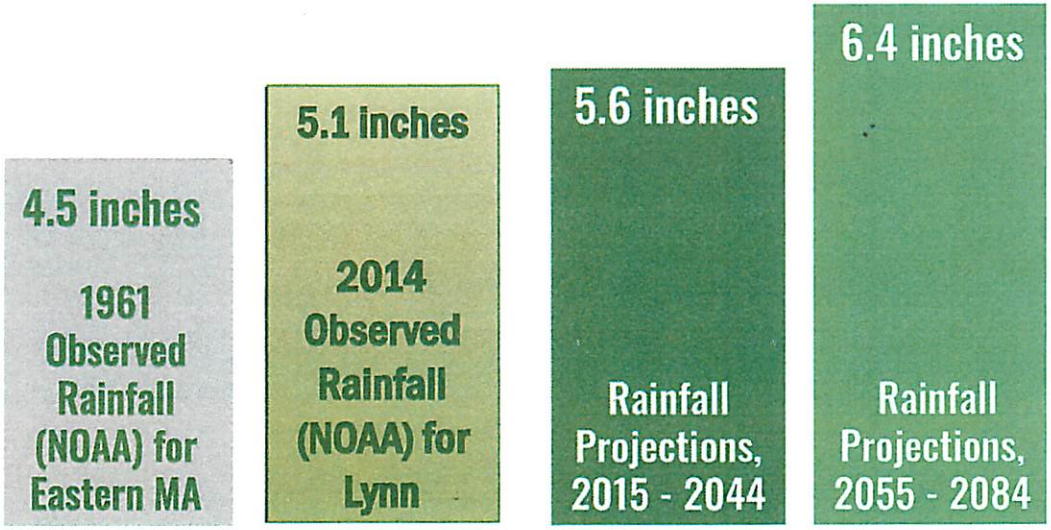
**All Roads**

- Interstate
- U.S. Highway
- State Route
- Street

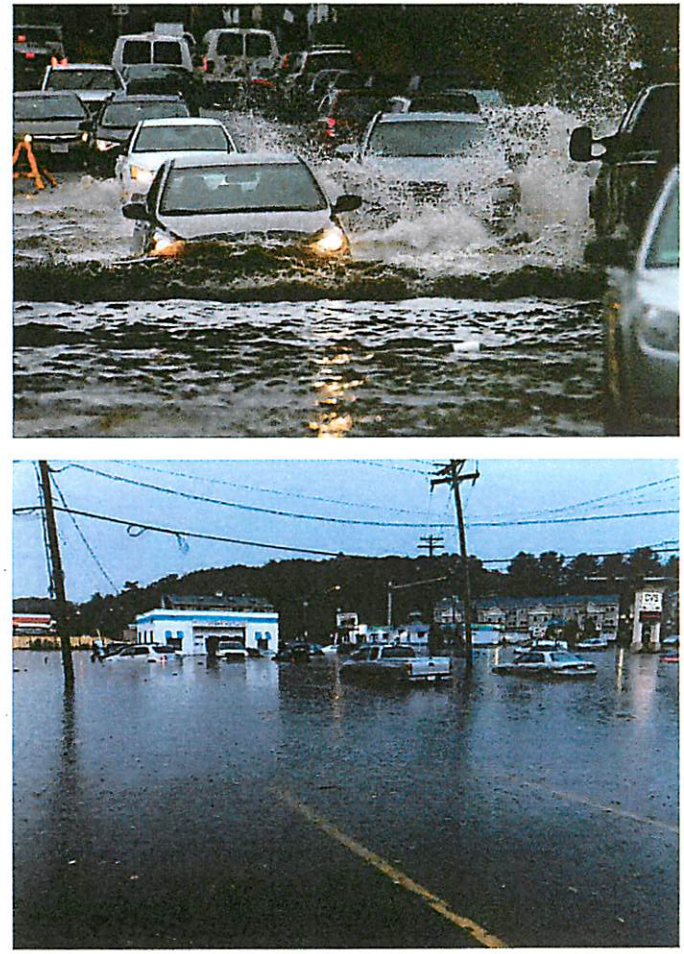
| Critical infrastructure | Locally Identified Hazard Areas |
|---|---|
| **Bridges:** General Edwards Bridge, Fox Hill Bridge, Floating Bridge, etc. | **Surfside Road:** Low-lying neighborhood with silted drain lines |
| **Medical facilities, ambulance services:** Bay Ridge Hospital, Elliott Community Health Center, North Shore Animal Hospital, Atlantic Ambulance, etc. | **Valley Road:** under-sized culvert and blocked upstream outlet |
| **Municipal facilities and buildings:** City Hall, District Court, School Dept Headquarters, Lynn Water and Sewer Commission Headquarters, etc. | **Lower Western Interceptor/Drain Line (West Neptune, Elmwood):** backs up during heavier precipitation events combining with high tides and coastal surge |
| **Parks & recreational areas:** DCR Skating Rink, Manning Field, Fraser Field, Seaport Landing Marina, etc. | **Bridge Street at Boston Street and Strawberry Brook:** Tidal back up of Strawberry Brook during heavy precipitation and coastal surge causes backup. |
| **Schools:** Elementary Schools, Thurgood Marshall Middle School, High School, Skills Development School, etc. | **Magnolia Ave, Coolidge Road, Cedar Pond, Munroe Street, entire Boston Street corridor, Lockwood/Maplewood Road, River Street/Waterfront Area:** flooding |
| **Hazardous Material Sites:** National Grid substations, fueling facility, water treatment plant, etc. | **Lynn Woods, Spring Pond Woods, Waterfront Area, Coolidge Road:** brush fire |
| **Sewer pump stations, wastewater treatment plants, water storage tanks** | **Waterfront Area:** coastal erosion |
| **Nursing homes, Housing Authority/low-income housing, childcare centers, community/faith-based centers** | **Floating Bridge Pond Outlet:** Increased runoff from upstream development; under-sized drainage outlet caused flooding during heavy precipitation events. |
| **Flood Control/Protection:** along Heritage State Park, Lynn Shore Drive Seawall | |

# Precipitation change: projected

## Expected size of a 10-year, 24-hour storm

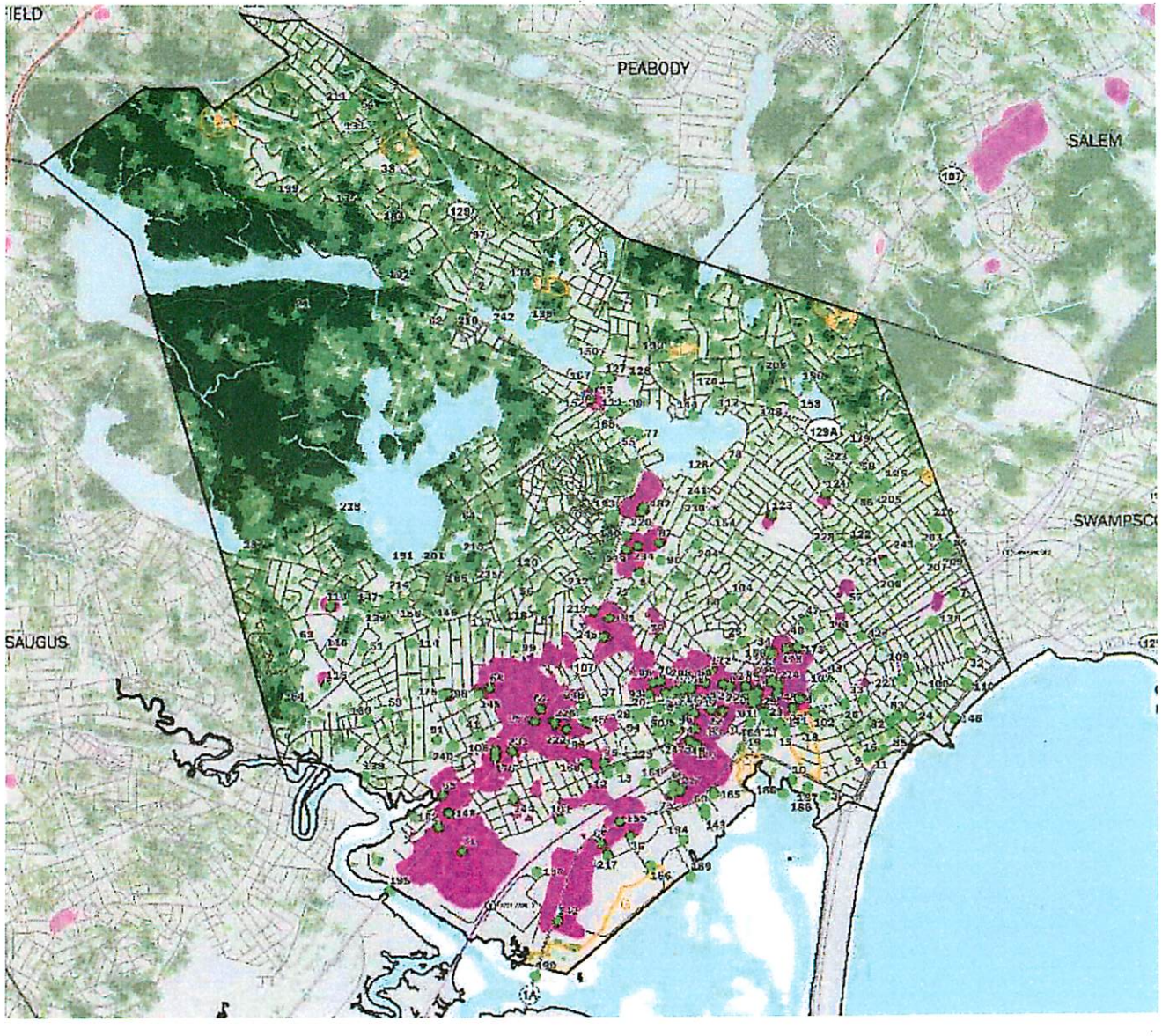



Source: NOAA Atlas 14, Kleinfelder for City of Cambridge



Commercial Street (top). Flooded intersection of Ford & Boston Streets (bottom). Source: Boston Globe (Sept. 2017)

# Heat & Tree Canopy




**Tree Canopy Coverage**

- 0%
- 1-25%
- 26-50%
- 51-75%
- 76 - 100%

**Transportation**

- Rail Stations
- Commuter Rail

**Roads**

- Interstate
- U.S. Highway
- State Route
- Streets

**Climate Hazards**

- Hottest 5% of region's land area

**Sites**

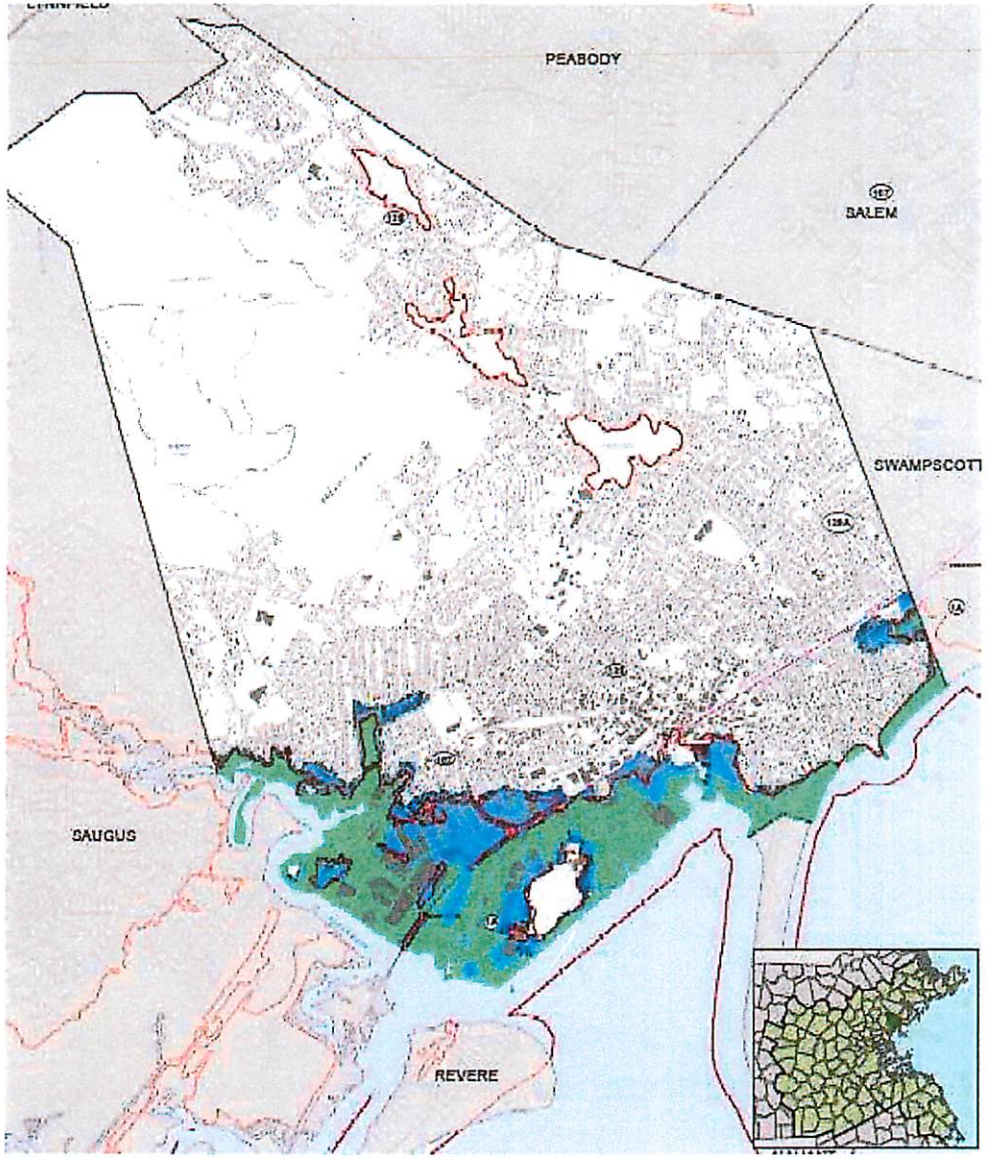
- Critical Infrastructure*
- Development Areas

* See data in appendix table

**Hydrography**

- Perennial Stream
- Intermittent Stream
- Ditch/Canal
- Aqueduct
- Water Bodies

# Annual Chance of Coastal Flooding - Future Projections




LYNN, MA

Coastal Flooding 1% Storm Floodplains
Comparison of Future Predictions

- Landward extent of FEMA 1% flood zones
- Building Footprints
- Highway
- Train Stations
- Commuter Rail Lines
- Roads

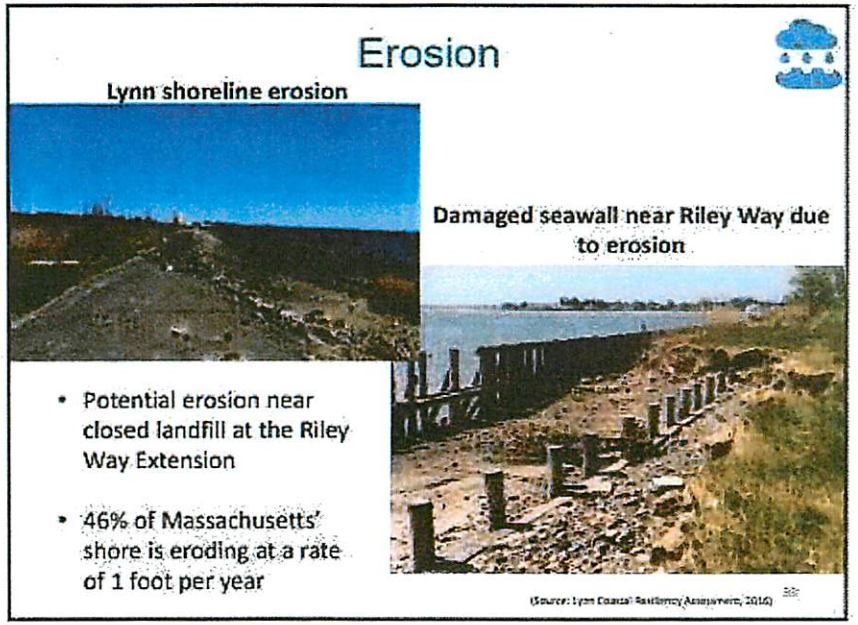
**Annual Chance of Coastal Flooding**

- 1.2ft Mean Sea Level (NAVD88), 1% chance or greater
- 2.4ft Mean Sea Level (NAVD88), 1% chance or greater
- 4.2ft Mean Sea Level (NAVD88), 1% chance or greater

# Sea level rise: projected & impacts on Lynn

**Potential Costs in Coastal Hazard Zones**
**Underwater Report (UCS, 2018)**

| Year | Emissions Scenario | Homes at Risk | Value at Risk | Population currently housed in at risk homes | % Population currently housed in at risk homes |
|---|---|---|---|---|---|
| 2030 | High | 35 | $5,763,200 | 88 | 0.1 |
| | Intermediate | 7 | $1,220,900 | 18 | 0.02 |
| 2100 | High | 1,051 | $307,024,900 | 2,628 | 2.9 |
| | Intermediate | 564 | $145,032,700 | 1,410 | 1.6 |
| | Low | 83 | $20,272,100 | 208 | 0.23 |

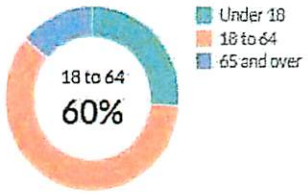



Source: Lynn MVP Community Resilience Building Workshop (2019); Lynn Coastal Resiliency Assessment (2018)

# Impacts on Society

Population: **101,253**
(U.S. Census Bureau, 2020)

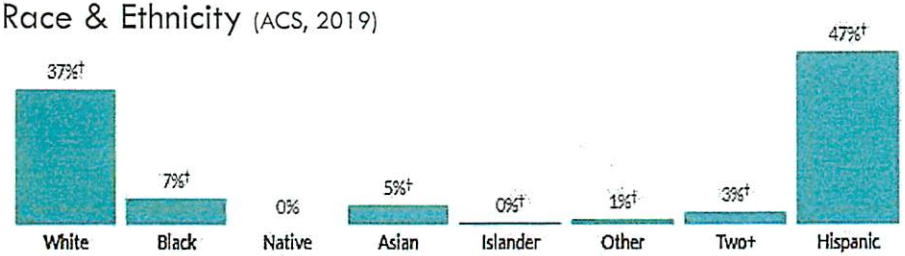
Population by age category
(ACS, 2019)




**$61,572** – median household income
(ACS, 2019)

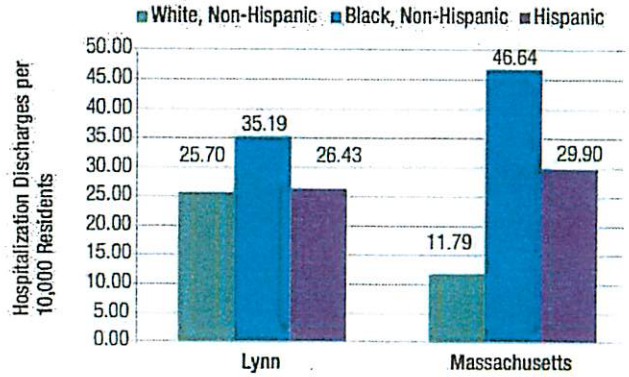
**16%** of residents are below poverty level
(ACS, 2019)

Race & Ethnicity (ACS, 2019)



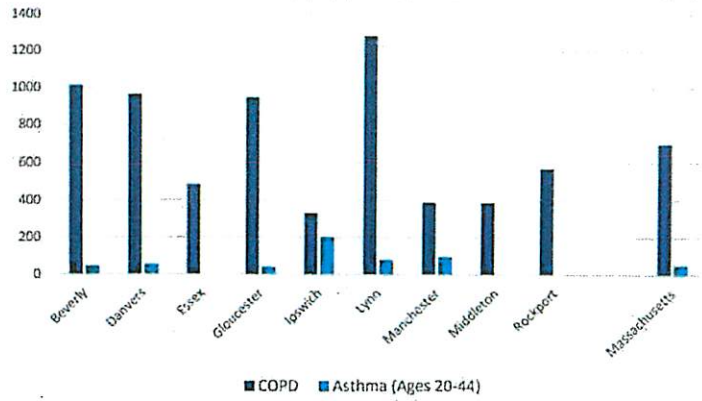

Asthma Hospitalization Discharge Rates Among Children 19 and Younger (2008-2012)

Source: Massachusetts Department of Public Health

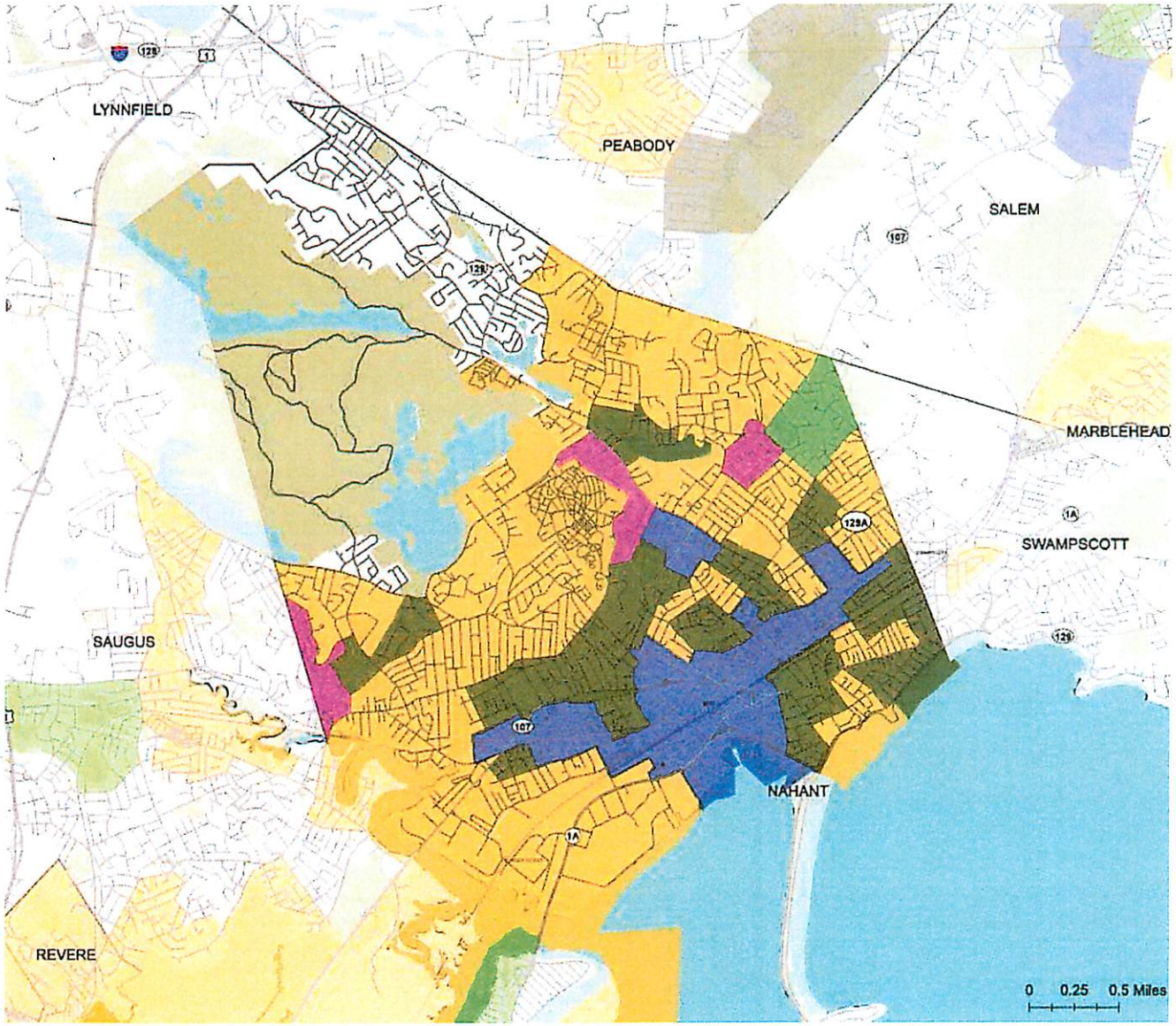



COPD & Asthma Hospitalization Discharge Rates Among Younger Adults per 100,000 (2017)

Source: Massachusetts Acute Hospital Case Mix data



# Environmental Justice Populations in Lynn




**Environmental Justice 2020 Populations**

**EJ Criteria, by block group**

- Minority
- Income
- English isolation
- Minority and Income
- Minority and English isolation
- Income and English isolation
- Minority, Income and English isolation

# MVP Priority Actions

- Protect the City's waterfront and marina from sea level rise and coastal surge.
- Reduce coastal, riverine and stormwater flooding.
- Explore and implement opportunities to enhance communication with and provide temporary shelter for vulnerable populations, including those people who are elderly, young, students and teachers, low- to moderate-income, transient, homeless, homebound, immigrant, commuting public, infirmed, and disabled.
- Support implementation of resiliency measures developed through planning efforts related to the Northern Strand Community Trail.
- Study the Saugus River area to evaluate strategies to reduce flooding, erosion and effects of extreme heat and water quality.
- Develop Area of Critical Environmental Concern Management Plan to enable protection of natural resources and projects in the coastal area (such as seawall or marina repairs.

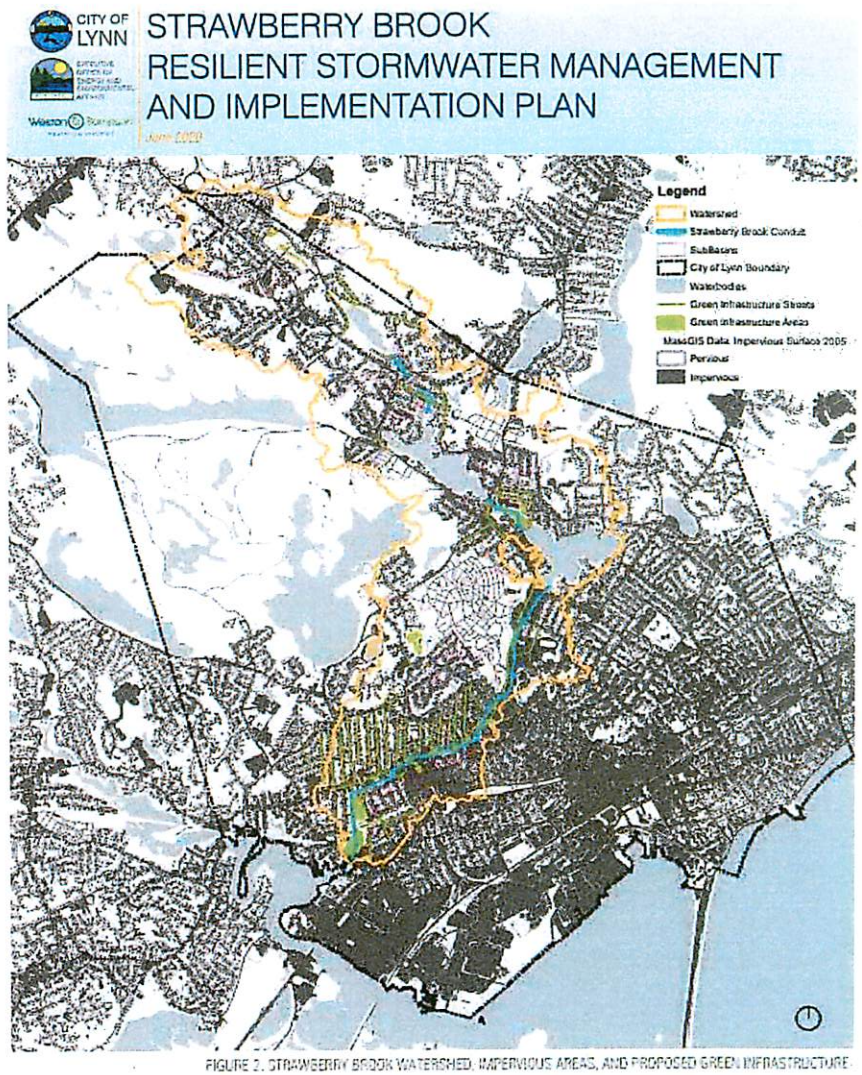


FIGURE 2. STRAWBERRY BROOK WATERSHED, IMPERVIOUS AREAS, AND PROPOSED GREEN INFRASTRUCTURE

# Mitigation Measures in the Plan Update

## Inland Flooding:

- Promote and increase implementation of green infrastructure, Low Impact Development, and climate change resilience solutions.
- Evaluate and implement stormwater and flood mitigation solutions on City-owned properties in flood-prone areas.
- Evaluate culverts, upgrade, and maintain drainage systems in the Route 1A, Downtown, and Boston Street area.

## Coastal Flooding & Coastal Erosion:

- Assess and implement capital needs plans to protect and enhance resiliency of the EDIC pier and City-own marina.
- Install a wave attenuator, or similar energy dissipator mechanisms, to project the City-own marina.
- Mitigate shoreline erosion issues in the harbor area to prevent further erosion and enhance shoreline habitat.
- Study the Saugus River to evaluate strategies for reducing flooding, erosion, and effects of extreme heat and water quality.

# Mitigation Measures in the Plan Update

## Severe Winter Storms/Nor'easter:

- Evaluate critical facilities for ability to withstand snow loads; retrofit if needed.
- Conduct winter weather risk awareness activities.

## Drought:

- Promote adoption of rain barrels.
- Require drought resilient landscaping in development permits.

## Extreme Heat and Heatwaves:

- Conduct an urban forestry management plan.
- Develop tree planting guidelines for site development process.
- Increase street tree planting.

# Mitigation Measures in the Plan Update

## Landslide:

- Assess steep slopes that are potentially vulnerable to failure.

## Wildfires:

- Continue protecting Lynn Woods and surrounding area from brush fires.

## Invasive Species:

- Develop an Area of Critical Environmental Concern Management Plan.

## Multi-hazards:

- Review and update critical emergency planning documents, including EOC communications, LEPC evaluation, and CEMP.
- Coordinate with social service agencies to develop outreach/support programs and contingency plans for potential impacts of climate change on vulnerable populations.
- Designate additional shelters (that are not school sites).

# Next steps for Hazard Mitigation Plan



- The City will vote to adopt the plan
- Approved plan will be in effect for 5 years
- The City will be eligible for FEMA mitigation grants

# Thank you!

Aaron Clausen
Principal Planning Director
City of Lynn
aclausen@lynnma.gov

Van Du
Sr. Environmental Planner
MAPC
vdu@mapc.org

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# HAZARD MITIGATION PLAN
# RESOLUTION

Offered by Councilor BARTON
In City Council

Date: JUNE 14, 2016

Date Adopted:

| Councilor | YES | NO |
|---|---|---|
| Barton | X | |
| Cahill | X | |
| Capano | X | |
| Chakoutis | AB | |
| Colucci | X | |
| Cyr | X | |
| LaPierre | X | |
| Lozzi | AB | |
| Net | X | |
| Trahant | AB | |
| Walsh | AB | |
| | | |
| TOTAL | 7 | 0 |

Janet L. Rowe
Assistant City Clerk

Judith Flanagan Kennedy
Mayor

6-21-16
Date Approved

In City Council
Immediate Reconsideration
Notice of Reconsideration

| Councilor | YES | NO |
|---|---|---|
| Barton | | |
| Cahill | | |
| Capano | | |
| Chakoutis | | |
| Colucci | | |
| Cyr | | |
| LaPierre | | |
| Lozzi | | |
| Net | | |
| Trahant | | |
| Walsh | | |
| | | |

Referred to Law Dept, ISD, State Delegation

Date: June 17, 2016

EMERGENCY PREAMBLE

WHEREAS, A Special Emergency exists involving the peace, health and safety of the people or their property in the City of Lynn

WHEREAS, An emergency exists involving the Order Attached *Therefore be it voted by the Lynn City Council that the Foregoing constitutes an Emergency*

A TRUE COPY ATTEST
Mary F Audley
CITY CLERK